

Message Text

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44

ACTION ACDA-10

INFO OCT-01 ARA-06 EUR-12 EA-06 NEA-09 IO-10 ACDE-00 ISO-00

AF-06 CIAE-00 DODE-00 PM-03 H-02 INR-07 L-02 NASA-01

NSAE-00 NSC-05 OIC-02 SP-02 PA-01 PRS-01 OES-03 SS-15

USIA-06 SAJ-01 /111 W

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INFO AMEMBASSY BONN

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DISTO

E.O. 11652: N/A

TAGS: PARM PFOR CCD US

SUBJECT: US MAKES PRESENTATION ON CONVENTIONAL ARMS CONTROL AT
CCD

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SUMMARY: USREP DELIVERED EXTENSIVE PRESENTATION ON CONVENTIONAL WEAPONS CONTROL AT CONCLUSION OF CCD'S SPRING SESSION. STATEMENT EXPRESSED STRONG SUPPORT FOR CONSIDERATION OF REGIONAL ARRANGEMENTS AND INCLUDED ILLUSTRATIVE PRINCIPLES WHICH COULD HAVE GENERAL APPLICABILITY. NOTING THAT PRESENTATION SHOULD NOT BE TAKEN AS FORMAL PROPOSAL, USREP EXPRESSED HOPE OTHERS WOULD STUDY AND COMMENT UPON IT. SEVERAL DEL IN INITIAL REACTIONS ASSURED US THEY WOULD INDEED GIVE PRESENTATION CAREFUL STUDY. END SUMMARY

1. IN APRIL 10 PRESENTATION TO FINAL PLENARY OF CCD'S SPRING 1975 SESSION USREP MARTIN NOTED THAT US HAD REPEATEDLY STRESSED IMPORTANCE OF CONSIDERING POSSIBLE CONVENTIONAL WEAPONS RESTRAINTS, BUT THAT COMMITTEE HAD ONLY RARELY ADDRESSED SUBJECT IN RECENT YEARS. MARTIN SAID US CONTINUED TO REGARD REGIONAL APPROACHES TO CONVENTIONAL ARMS CONTROL AS PARTICULARLY PROMISING; HE CITED MBFR IN EUROPE AND AYACUCHO DECLARATION IN LATIN AMERICA AS ENCOURAGING EXAMPLES. POSSIBLE UTILITY OF REGIONAL APPROACH, MARTIN SUGGESTED, WAS SUPPORTED BY SEVERAL FACTORS: (A) PARTICULAR RELEVANCE OF SIZE AND CHARACTER OF RESPECTIVE ARMED FORCES IN NEIGHBORING STATES TO EACH OTHER'S SECURITY; (B) TENDENCY OF NEIGHBORING STATES TO ACQUIRE COMPARABLE MILITARY CAPABILITIES; (C) EXISTING COOPERATIVE ARRANGEMENTS IN SEVERAL REGIONS THAT COULD PROVIDE PRECEDENT FOR ARMS CONTROL INITIATIVES.

2. MARTIN REITERATED US ENDORSEMENT OF PRINCIPLE THAT INITIATIVE FOR DEVELOPING REGIONAL ARRANGEMENTS SHOULD COME FROM WITHIN REGION CONCERNED. HE ADDED THAT OUTSIDE STATES, ESPECIALLY POTENTIAL ARMS SUPPLIERS, COULD PLAY IMPORTANT AND PERHAPS ESSENTIAL SUPPORTIVE ROLE IN SUCCESSFUL REGIONAL ARRANGEMENTS. IN GENERAL, UNDERTAKINGS BY OUTSIDE POWERS TO REFRAIN FROM ACTIONS INCONSISTENT WITH REGIONALLY-AGREED RESTRICTIONS COULD REINFORCE OBLIGATIONS ASSUMED BY LOCAL PARTIES AND CREATE DOUBLE GUARANTEE OF COMPLIANCE. US, MARTIN SAID, STOOD READY TO ASSIST AND COOPERATE IN DEVELOPING SUCH ARRANGEMENTS AS DESIRED BY LOCAL PARTICIPANTS. IT WAS PREPARED TO RESPECT ARRANGEMENTS APPROPRIATELY, LIMITED OFFICIAL USE

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PROVIDED MEASURES TAKEN DID NOT IMPINGE UPON UPON PARTICIPANTS' LEGITIMATE SECURITY NEEDS OR UNDERMINE EXISTING SECURITY ARRANGEMENTS CONTRARY TO THEIR WISHES, AND PROVIDED OTHER OUTSIDE POWERS RESPECT THE ARRANGEMENTS.

3. BESIDES REGIONAL ARRANGEMENTS, MARTIN CONTINUED, US CONSIDERED IT IMPORTANT TO EXPLORE COMPLEMENTARY CONVENTIONAL ARMS CONTROL APPROACHES NOT LIMITED IN

GEOGRAPHIC SCOPE. USREP DISCUSSED MAJOR CONSIDERATIONS UNDERLYING POSSIBLE GENERALLY APPLICABLE PRINCIPLES FOR CONVENTIONAL ARMS CONTROL. HE STRESSED THAT PRIMARY OBJECTIVE OF SUCH PRINCIPLES SHOULD BE TO ENCOURAGE STATES TO LIMIT THEIR ARMS ACQUISITIONS TO ESSENTIAL SECURITY REQUIREMENTS, AND THAT AT LEAST INITIALLY, IN LIGHT OF EXISTING POLITICAL CIRCUMSTANCES, PRINCIPLES SHOULD LARGELY RELY ON STATES' OWN SELF-RESTRAINT. ANOTHER FUNDAMENTAL CONSIDERATION IN CONTEXT OF ANY CONTEMPLATED ARMS TRANSFER OF ACQUISITION WAS AVOIDANCE OF DESTABILIZING EFFECTS.

4. MARTIN SUGGESTED ILLUSTRATIVE PRINCIPLES:

- (A) STATES SHOULD ASSUME RESPONSIBILITY THAT ARMS THEY ACQUIRE OR TRANSFER WILL NOT HAVE ADVERSE EFFECTS ON REGIONAL OR INTERNATIONAL SECURITY.
- (B) CONSULTATIONS AMONG INTERESTED STATES ON POSSIBLE EFFECTS OF ARMS ACQUISITIONS COULD BE USEFUL IN PREVENTING OR ALLEVIATING REGIONAL OR INTERNATIONAL TENSIONS.
- (C) STATES SHOULD BE ENCOURAGED TO LIMIT ARMS ACQUISITIONS TO THOSE DEEMED INDESPENSABLE FOR THEIR SECURITY, TO AVOID UNNECESSARY DIVERSION OF RESOURCES FROM ECONOMIC AND SOCIAL DEVELOPMENT.
- (D) EXPORT OF TECHNICAL STATA AND EQUIPMENT FOR ARMS MANUFACTURE SHOULD BE SUBJECT TO SAME EFFECTIVE GOVERNMENTAL REVIEW AND AUTHORIZATION AS ARMS EXPORTS THEMSELVES.

5. MARTIN EXPRESSED US BELIEF THAT BROAD SUPPORT FOR PRINCIPLES SUCH AS THOSE SUGGESTED, AND IMPLEMENTATION BY SIGNIFICANT NUMBER OF STATES, WOULD CONSTITUTE IMPORTANT FIRST STEP, LEADING TO MORE FAVORABLE CONDI-
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TIONS FOR REGIONAL ARRANGEMENTS AND FOR MORE BINDING RESTRAINTS ON BROADER GEOGRAPHICAL BASIS. HE POINTED OUT, HOWEVER, THAT THESE ILLUSTRATIVE PRINCIPLES SHOULD NOT BE REGARDED AS FORMAL PROPOSAL; RATHER, THEY WERE OFFERED AS BASIS FOR FURTHER DISCUSSION, AND, WE HOPED, CONSTRUCTIVE EFFORTS IN ARMS CONTROL AREA SO FAR NOT AMENABLE TO EFFECTIVE SOLUTIONS. US HOPED OTHER DELS WOULD STUDY AND COMMENT ON APPROACHES WE HAD SUGGESTED; WE WOULD CONSIDER ANY ALTERNATIVE APPROACHES THAT MIGHT BE PROPOSED ON THIS SUBJECT WHICH TOUCHED UPON VITAL INTERESTS OF ALL STATES.

6. COMMENT: AFTER MEETING ADJOURNED, SEVERAL HEADS OF DELEGATIONS, AMONG THEM ARGENTINIAN, BRAZILIAN AND INDIAN, VOLUNTEERED TO US REP THAT THEY CONSIDERED US

PRESENTATION INTERESTING AND WELL THOUGHT OUT, AND
ASSURED HIM THEY WOULD INDEED STUDY IT CAREFULLY.
WHILE THESE REACTIONS WERE OF COURSE VERY PRELIMINARY,
THEY SEEMED TO CONTRAST FAVORABLY WITH PREVIOUS RELUC-
TANCE OF MANY CCD DELS, ESPECIALLY NON-ALIGNED, EVEN
TO ADDRESS SUBJECT OF CONVENTIONAL ARMS CONTROL. ABRAMS

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